

108TH CONGRESS  
1ST SESSION

# H. R. 245

To replace the existing Federal price support and quota programs for tobacco with price support and quota programs designed to assist the actual producers of tobacco, to compensate quota holders for the loss of tobacco quota asset value, to provide assistance for active tobacco producers, including those producers who forgo obtaining a tobacco production license, during the transition of the new programs, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 8, 2003

Mr. FLETCHER (for himself, Mr. ETHERIDGE, Mr. TANNER, Mr. BISHOP of Georgia, Mr. BOUCHER, Mr. LEWIS of Kentucky, Ms. MCCARTHY of Missouri, Mr. LUCAS of Kentucky, Mr. WAMP, Mr. WHITFIELD, Mr. PRICE of North Carolina, and Mr. ROGERS of Kentucky) introduced the following bill; which was referred to the Committee on Agriculture

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## A BILL

To replace the existing Federal price support and quota programs for tobacco with price support and quota programs designed to assist the actual producers of tobacco, to compensate quota holders for the loss of tobacco quota asset value, to provide assistance for active tobacco producers, including those producers who forgo obtaining a tobacco production license, during the transition of the new programs, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Tobacco Equity Elimination Act of 2003”.

4 (b) TABLE OF CONTENTS.—The table of contents of  
5 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings and purpose.

TITLE I—TOBACCO EQUITY ELIMINATION

Sec. 101. Definitions of active tobacco producer and quota holder.

Sec. 102. Payments to tobacco quota holders.

Sec. 103. Transition payments for active tobacco producers.

Sec. 104. Tobacco product manufacturer and importer user fees.

Sec. 105. Reimbursement of Commodity Credit Corporation expenditures.

TITLE II—TOBACCO PRICE SUPPORT

Sec. 201. Availability of tobacco price support.

Sec. 202. Repeal of related provisions.

Sec. 203. Effective date.

TITLE III—TOBACCO PRODUCTION LICENSES

Sec. 301. Definitions of historic tobacco producer and licensed tobacco producer.

Sec. 302. Annual estimate of tobacco purchase intentions.

Sec. 303. National tobacco marketing factor.

Sec. 304. Issuance of tobacco production licenses.

Sec. 305. Annual authorized tobacco production under tobacco production licenses.

Sec. 306. Assessment on licensed tobacco producers for administrative costs.

Sec. 307. Termination of marketing quota programs and repeal of related provisions.

Sec. 308. Effective date.

TITLE IV—TOBACCO ADVISORY BOARD

Sec. 401. Establishment and duties of Tobacco Advisory Board.

TITLE V—ASSISTANCE TO TOBACCO-DEPENDENT COMMUNITIES

Sec. 501. Center for Tobacco-Dependent Communities.

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) Tobacco production is conducted extensively  
9 in a number of States and generates significant in-

1       come in local communities in these States, which are  
2       dependent on such production for economic vitality.

3           (2) Tobacco products manufactured from to-  
4       bacco grown in the these States are transported in  
5       interstate commerce.

6           (3) While manufacturers of tobacco products  
7       enjoy profitable circumstances, many tobacco grow-  
8       ers and their communities are in dire economic situ-  
9       ations.

10          (4) Downturns in domestic manufacturing de-  
11       mand for tobacco grown in the United States, losses  
12       in the United States share of the world tobacco mar-  
13       ket, reduced domestic demand for tobacco products,  
14       and State and Federal tobacco policies that have in-  
15       advertently encouraged economic dependence on to-  
16       bacco have contributed to such dire economic situa-  
17       tions.

18          (5) Many tobacco-producing communities are  
19       experiencing the loss of tobacco farms, reductions in  
20       quota level, and a lowered value for tobacco quotas.

21          (6) Such communities often have difficulty de-  
22       veloping non-tobacco income, and are therefore quite  
23       dependent on tobacco and vulnerable to changes in  
24       the tobacco-growing industry.

1           (7) Domestic and world economic trends have  
2           had a disproportionately harsh impact on small fam-  
3           ily farms and on their communities, as the number  
4           of tobacco farms in the United States declined by  
5           more than 50 percent between 1978 and 1997.

6           (8) A failure to respond to the current crisis af-  
7           fecting family farms will result in a continued reduc-  
8           tion in the number of such farms and the jobs and  
9           income that they provide to their communities.

10          (9) A continued program of assistance will pro-  
11          vide many benefits to most tobacco-dependent com-  
12          munities, particularly to small family farms.

13          (10) While tobacco-growing States have some  
14          financial resources to support community revitaliza-  
15          tion, few States have the resources necessary to sup-  
16          port the transition from dependence on tobacco to a  
17          varied economy.

18          (b) PURPOSE.—It is the purpose of this Act to pro-  
19          vide assistance to tobacco-dependent communities, and  
20          particularly to those comprised of small family farms, to  
21          assist them in making the transition from tobacco-depend-  
22          ent economies to a diversified economic base.

# **TITLE I—TOBACCO EQUITY ELIMINATION**

## **SEC. 101. DEFINITIONS OF ACTIVE TOBACCO PRODUCER AND QUOTA HOLDER.**

In this title:

(1) The term “active tobacco producer” means a owner, operator, landlord, tenant, or sharecropper who—

(A) shares in the risk of producing tobacco on a farm where tobacco is produced pursuant to a tobacco farm marketing quota or farm acreage allotment established under the Agricultural Adjustment Act of 1938 (7 U.S.C. 1281 et seq.) for the 2002 crop year; and

(B) planted the crop, or is considered to have planted the crop under that Act, in 2002.

(2) The term “tobacco quota holder” means an owner, as of July 1, 2002, of a tobacco farm marketing quota or a farm acreage allotment established under the Agricultural Adjustment Act of 1938 (7 U.S.C. 1281 et seq.) for the 2002 marketing year.

## **SEC. 102. PAYMENTS TO TOBACCO QUOTA HOLDERS.**

(a) PAYMENT AUTHORITY.—The Secretary of Agriculture shall use funds of the Commodity Credit Corporation to make payments under this section to tobacco quota

1 holders as compensation for the loss of tobacco quota asset  
2 value on account of the repeal of part I of subtitle B of  
3 title III of the Agricultural Adjustment Act of 1938 (7  
4 U.S.C. 1311 et seq.).

5 (b) APPLICATION.—To receive payments under this  
6 section, a person shall prepare and submit to the Sec-  
7 retary of Agriculture an application at such time, in such  
8 manner, and containing such information as the Secretary  
9 may require, including information sufficient to dem-  
10 onstrate that the person satisfies the definition of tobacco  
11 quota holder.

12 (c) TOTAL PAYMENT AMOUNT.—

13 (1) IN GENERAL.—The Secretary of Agriculture  
14 shall determine the total amount to be paid to all to-  
15 bacco quota holders under this section with respect  
16 to each kind of tobacco.

17 (2) POUNDAGE QUOTA TOBACCO.—For each  
18 kind of tobacco for which the marketing quota is ex-  
19 pressed in pounds, the total amount available for  
20 payments to tobacco quota holders under this section  
21 shall be equal to the product obtained by multi-  
22 plying—

23 (A) \$8 per pound; by

24 (B) the total tobacco farm marketing  
25 quotas established under the Agriculture Ad-

1           justment Act of 1938 for the 1998 marketing  
2           year for that kind of tobacco.

3           (3) MARKETING QUOTAS OTHER THAN POUND-  
4           AGE QUOTAS.—For each kind of tobacco for which  
5           there is a marketing quota or allotment on an acre-  
6           age basis, the Secretary shall convert the tobacco  
7           farm marketing quotas or allotments established  
8           under the Agriculture Adjustment Act of 1938 for  
9           the 1998 marketing year for that kind of tobacco to  
10          a poundage basis before executing the mathematical  
11          equation specified in paragraph (2).

12          (d) BASE QUOTA LEVEL.—

13           (1) IN GENERAL.—The Secretary of Agriculture  
14           shall determine the base quota level of each tobacco  
15           quota holder with respect to each kind of tobacco.

16           (2) POUNDAGE QUOTA TOBACCO.—For each  
17           kind of tobacco for which the marketing quota is ex-  
18           pressed in pounds, the base quota level for a tobacco  
19           quota holder shall be equal to the average of the to-  
20           bacco farm marketing quota established under the  
21           Agriculture Adjustment Act of 1938 for the 2002  
22           marketing year for quota tobacco on the farm owned  
23           by the tobacco quota holder.

24           (3) MARKETING QUOTAS OTHER THAN POUND-  
25           AGE QUOTAS.—For each kind of tobacco for which

1       there is a marketing quota or allotment on an acre-  
2       age basis, the base quota level for a tobacco quota  
3       holder shall be equal to the product obtained (based  
4       on a poundage conversion) by multiplying—

5               (A) the average tobacco farm marketing  
6               quota or allotment established under the Agri-  
7               culture Adjustment Act of 1938 for the 2002  
8               marketing year for the tobacco quota holder's  
9               farm; by

10              (B) the average yield per acre for the to-  
11              bacco quota holder's farm for the kind of to-  
12              bacco for that marketing year.

13       (e) PAYMENT AMOUNT.—The Secretary of Agri-  
14 culture shall make payments to a tobacco quota holder  
15 with respect to a kind of tobacco under this section in a  
16 total amount that bears the same ratio to the amount de-  
17 termined by the Secretary under subsection (c) with re-  
18 spect to that kind of tobacco as the base quota level of  
19 the tobacco quota holder with respect to that kind of to-  
20 bacco bears to the base quota level of all tobacco quota  
21 holders with respect to that kind of tobacco.

22       (f) TIME FOR PAYMENT.—The amount determined  
23 under subsection (e) for a tobacco quota holder shall be  
24 paid in five equal installments during each of the 2003  
25 through 2007 crops of tobacco.



1 (g) DEATH OF TOBACCO QUOTA HOLDER.—If a to-  
 2 bacco quota holder who is entitled to payments under this  
 3 section dies and is survived by a spouse or one or more  
 4 dependents, the right to receive the payments shall trans-  
 5 fer to the surviving spouse or, if there is no surviving  
 6 spouse, to the estate of the tobacco quota holder.

7 **SEC. 103. TRANSITION PAYMENTS FOR ACTIVE TOBACCO**  
 8 **PRODUCERS.**

9 (a) PAYMENT AUTHORITY.—The Secretary of Agri-  
 10 culture shall use funds of the Commodity Credit Corpora-  
 11 tion to make transition payments under this section to ac-  
 12 tive tobacco producers.

13 (b) APPLICATION.—To receive payments under this  
 14 section, a person shall prepare and submit to the Sec-  
 15 retary of Agriculture an application at such time, in such  
 16 manner, and containing such information as the Secretary  
 17 may require, including information sufficient to dem-  
 18 onstrate that the person satisfies the definition of active  
 19 tobacco producer.

20 (c) TOTAL PAYMENT AMOUNT.—

21 (1) IN GENERAL.—The Secretary of Agriculture  
 22 shall determine the total amount to be paid to all ac-  
 23 tive tobacco producers under this section with re-  
 24 spect to each kind of tobacco.

1           (2) POUNDAGE QUOTA TOBACCO.—For each  
 2           kind of tobacco for which the marketing quota is ex-  
 3           pressed in pounds, the total amount available for  
 4           payments to active tobacco producers under this sec-  
 5           tion shall be equal to the product obtained by multi-  
 6           plying—

7                       (A) \$4 per pound; by

8                       (B) the total tobacco farm marketing  
 9           quotas established under the Agriculture Ad-  
 10          justment Act of 1938 for the 1998 marketing  
 11          year for that kind of tobacco.

12          (3) MARKETING QUOTAS OTHER THAN POUND-  
 13          AGE QUOTAS.—For each kind of tobacco for which  
 14          there is a marketing quota or allotment on an acre-  
 15          age basis, the Secretary shall convert the tobacco  
 16          farm marketing quotas or allotments established  
 17          under the Agriculture Adjustment Act of 1938 for  
 18          the 1998 marketing year for that kind of tobacco to  
 19          a poundage basis before executing the mathematical  
 20          equation specified in paragraph (2).

21          (d) PAYMENT QUANTITY.—

22               (1) IN GENERAL.—The Secretary of Agriculture  
 23          shall determine the payment quantity of tobacco for  
 24          each active tobacco producer with respect to each  
 25          kind of tobacco.

1           (2) POUNDAGE QUOTA TOBACCO.—For each  
2           kind of tobacco for which the marketing quota is ex-  
3           pressed in pounds, the payment quantity for an ac-  
4           tive tobacco producer shall be equal to the average  
5           of the following:

6                   (A) The July 1 effective quota for that  
7                   quota tobacco produced by the producer under  
8                   the Agriculture Adjustment Act of 1938 for the  
9                   2001 marketing year.

10                   (B) The marketing quota for that quota  
11                   tobacco produced by the producer under the  
12                   Agriculture Adjustment Act of 1938 for the  
13                   2001 marketing year.

14                   (C) The July 1 effective quota for that  
15                   quota tobacco produced by the producer under  
16                   the Agriculture Adjustment Act of 1938 for the  
17                   2002 marketing year.

18           (3) MARKETING QUOTAS OTHER THAN POUND-  
19           AGE QUOTAS.—For each kind of tobacco for which  
20           there is a marketing quota or allotment on an acre-  
21           age basis, the payment quantity for an active to-  
22           bacco producer shall be equal to the average of the  
23           actual pounds of that kind of tobacco produced by  
24           the active tobacco producer for the 2001 and 2002  
25           marketing years.

1 (e) PAYMENT AMOUNT.—

2 (1) ALL TOBACCO PRODUCERS.—The Secretary  
3 of Agriculture shall make payments to each active  
4 tobacco producer with respect to a kind of tobacco  
5 under this section in a total amount that bears the  
6 same ratio to the amount determined by the Sec-  
7 retary under subsection (c) with respect to that kind  
8 of tobacco as the payment quantity of the active to-  
9 bacco producer with respect to that kind of tobacco  
10 bears to the payment quantities of all active tobacco  
11 producers with respect to that kind of tobacco.

12 (2) PRODUCERS WHO FORGO OBTAINING TO-  
13 BACCO PRODUCTION LICENSE.—If an active tobacco  
14 producer who is entitled to transition payments  
15 under this section with respect to a kind of tobacco  
16 agrees to permanently forgo the opportunity to ob-  
17 tain a tobacco production license under section 304  
18 for the same type of tobacco, the Secretary shall pay  
19 to the active tobacco producer, in addition to the  
20 amount determined under paragraph (1), an amount  
21 equal to the product obtained by multiplying—

22 (A) \$2 per pound; by

23 (B) the payment quantity of the active to-  
24 bacco producer with respect to that kind of to-  
25 bacco.

1       (f) TIME FOR PAYMENT.—The amount determined  
 2 under subsection (e) for an active tobacco producer shall  
 3 be paid in five equal installments during each of the 2003  
 4 through 2007 crops of tobacco, except that an active to-  
 5 bacco producer who is also a quota owner with a base  
 6 quota level of 1,000 pounds or less and who no longer in-  
 7 tends to engage in tobacco production may elect to receive  
 8 the total amount in the first year after the date on which  
 9 the agreement is signed.

10       (g) DEATH OF ACTIVE TOBACCO PRODUCER.—If an  
 11 active tobacco producer who is entitled to transition pay-  
 12 ments under this section dies and is survived by a spouse  
 13 or one or more dependents, the right to receive the pay-  
 14 ments shall transfer to the surviving spouse or, if there  
 15 is no surviving spouse, to the estate of the producer.

16 **SEC. 104. TOBACCO PRODUCT MANUFACTURER AND IM-**  
 17 **PORTER USER FEES.**

18       (a) IN GENERAL.—The Secretary of Agriculture shall  
 19 assess an annual user fee, calculated in accordance with  
 20 this section, upon each tobacco product manufacturer and  
 21 tobacco product importer that sells tobacco products in do-  
 22 mestic commerce in the United States. The assessments  
 23 shall commence during calendar year 2003, based on do-  
 24 mestic sales of tobacco products during fiscal year 2003.

1 (b) BASE AMOUNT OF USER FEE FOR EACH CLASS  
2 OF TOBACCO PRODUCT.—

3 (1) The base amount of the user fee for ciga-  
4 rette manufacturers and importers shall be  
5 \$2,116,252,000.

6 (2) The base amount of the user fee for small  
7 cigar manufacturers and importers shall be  
8 \$1,051,000.

9 (3) The base amount of the user fee for large  
10 cigar manufacturers and importers shall be  
11 \$164,274,000.

12 (4) The base amount of the user fee for snuff  
13 manufacturers and importers shall be \$9,920,000.

14 (5) The base amount of the user fee for chew-  
15 ing tobacco manufacturers and importers shall be  
16 \$2,275,000.

17 (6) The base amount of the user fee for pipe to-  
18 bacco manufacturers and importers shall be  
19 \$1,505,000.

20 (7) The base amount of the user fee for roll-  
21 your-own tobacco manufacturers and importers shall  
22 be \$3,231,000.

23 (c) DETERMINATION OF ANNUAL USER FEE FOR  
24 EACH CLASS OF TOBACCO PRODUCT.—The total user fee  
25 to be assessed upon, and paid by, the manufacturers and

1 importers of each class of tobacco product in each calendar  
 2 year, as allocated pursuant to subsection (d), shall be the  
 3 base amount for that class of tobacco product provided  
 4 in subsection (b) multiplied by a fraction—

5 (1) the numerator of which is the total volume  
 6 of domestic sales of that class of tobacco product in  
 7 the fiscal year ending on September 30 of that cal-  
 8 endar year; and

9 (2) the denominator of which is the total vol-  
 10 ume of domestic sales of that class of tobacco prod-  
 11 uct in fiscal year 2003.

12 (d) ALLOCATION OF TOTAL USER FEE AMOUNTS BY  
 13 MARKET SHARE—

14 (1) FORMULA.—The user fee for each class of  
 15 tobacco product to be paid by each manufacturer or  
 16 importer of that class of tobacco product under sub-  
 17 section (a) shall be determined in each year by mul-  
 18 tiplying—

19 (A) such manufacturer's or importer's  
 20 market share, as calculated with respect to the  
 21 current calendar year, of that class of tobacco  
 22 product; by

23 (B) the total user fee amount for the cur-  
 24 rent calendar year, as determined under sub-  
 25 section (c), for that class of tobacco product.

1           (2) MARKET SHARE DEFINED.—In this sub-  
2           section, the term “market share” for each manufac-  
3           turer or importer of a class of tobacco product for  
4           the purpose of the assessment to be calculated in the  
5           current calendar year shall be equal to that manu-  
6           facturer’s or importer’s respective share (expressed  
7           as a decimal to the fourth place) of the total volume  
8           of domestic sales of that class of tobacco product  
9           during the calendar year immediately preceding the  
10          year of such assessment.

11          (e) DETERMINATION OF VOLUME OF DOMESTIC  
12          SALES.—

13               (1) BASED ON CERTIFIED REPORTS.—The cal-  
14               culation of the volume of domestic sales of a class  
15               of tobacco product by a manufacturer or importer,  
16               and by all manufacturers and importers as a group,  
17               shall be made by the Secretary of Agriculture based  
18               on certified reports submitted by such manufactur-  
19               ers and importers pursuant to subsection (f).

20               (2) MEASUREMENT CRITERIA.—For purposes of  
21               the Secretary’s calculations under this subsection  
22               and the certifications under subsection (f), the vol-  
23               umes of domestic sales shall be measured as follows:

24                       (A) With respect to cigarettes, in terms of  
25                       the numbers of cigarettes sold.



1                   (B) With respect to small cigars, the num-  
2                   ber of cigars weighing not more than three  
3                   pounds per thousand sold.

4                   (C) With respect to large cigars, the num-  
5                   ber of cigars weighing more than three pounds  
6                   per thousand sold.

7                   (D) With respect to other classes of to-  
8                   bacco products, in terms of the number of  
9                   pounds, or fraction thereof, or these tobacco  
10                  products sold.

11           (f) CERTIFICATION OF VOLUME OF DOMESTIC  
12 SALES.— Every manufacturer and importer of tobacco  
13 products shall submit each year a certified report to the  
14 Secretary of Agriculture setting forth for each class of to-  
15 bacco products the total, for the prior year, of such manu-  
16 facturer's or importer's domestic sales to wholesalers and  
17 retailers and directly to consumers. These certified reports  
18 must be submitted to the Secretary not later than March  
19 1 of the year after the year for which the certified report  
20 is being made.

21           (g) TERMINATION.—The user fees imposed under  
22 this section shall terminate at the end of the fiscal year  
23 in which the Secretary of Agriculture determines that the  
24 Commodity Credit Corporation has been fully reimbursed

1 for all expenditures made using Commodity Credit Cor-  
 2 poration funds under this title.

3 **SEC. 105. REIMBURSEMENT OF COMMODITY CREDIT COR-**  
 4 **PORATION EXPENDITURES.**

5 Amounts collected by the Secretary of Agriculture  
 6 under section 104 shall be used to reimburse the Com-  
 7 modity Credit Corporation for all expenditures made  
 8 under this title.

9 **TITLE II—TOBACCO PRICE**  
 10 **SUPPORT**

11 **SEC. 201. AVAILABILITY OF TOBACCO PRICE SUPPORT.**

12 (a) NEW APPROACH TO PRICE SUPPORT.—Section  
 13 106 of the Agricultural Act of 1949 (7 U.S.C. 1445) is  
 14 amended to read as follows:

15 **“SEC. 106. TOBACCO PRICE SUPPORT.**

16 **“(a) PRICE SUPPORT RATE TO REFLECT COST OF**  
 17 **PRODUCTION.—**

18 **“(1) ESTABLISHMENT AND ANNUAL ADJUST-**  
 19 **MENT.—**The price of each type of tobacco produced  
 20 in the United States shall be supported at a rate es-  
 21 tablished by the Secretary, and adjusted annually, to  
 22 reflect the costs of production for producers of that  
 23 type of tobacco.

24 **“(2) DETERMINATION OF COST OF PRODUC-**  
 25 **TION.—**The Secretary shall use the information col-

1       lection and survey resources of the Economic Re-  
2       search Service and National Agricultural Statistics  
3       Service of the Department of Agriculture to deter-  
4       mine the cost of domestic tobacco production. The  
5       Economic Research Service shall reevaluate the cost-  
6       of-production annually, based on the survey of fac-  
7       tors used by the Economic Research Service, which  
8       shall be conducted once every five years.

9       “(b) CONSIDERATION OF INTERNATIONAL PRICE  
10      LEVELS.—In establishing the price support rate for a type  
11      of tobacco, the Secretary shall also consider the inter-  
12      national tobacco price levels.

13       “(c) CONSULTATION.—The Secretary shall consult  
14      with the Tobacco Advisory Board, farm organizations,  
15      producer cooperatives and associations, colleges and uni-  
16      versities in tobacco-producing States, and other interested  
17      persons when determining the costs of tobacco production  
18      and establishing or adjusting the price support rate.

19       “(d) DIFFERENCES IN GRADE.—The Secretary may  
20      take into consideration differences in tobacco grades when  
21      establishing or adjusting the price support rate for a type  
22      of tobacco.”.

23       (b) ELIMINATION OF REFERENCES TO QUOTA TO-  
24      BACCO IN NO NET COST PROVISIONS.—(1) Section 106A

1 of the Agricultural Act of 1949 (7 U.S.C. 1445–1) is  
 2 amended as follows:

3 (A) In subsection (a), by striking “quota” each  
 4 place it appears in paragraphs (4), (5), and (6).

5 (B) By striking subsection (a)(7).

6 (C) In subsection (d), by striking “quota” each  
 7 place it appears in paragraphs (1), (3), and (7).

8 (D) In subsection (e), by striking “quota”.

9 (2) Section 106B of the Agricultural Act of 1949 (7  
 10 U.S.C. 1445–2) is amended as follows:

11 (A) In subsection (a)(5), by striking “, for  
 12 which marketing quotas are in effect or for which  
 13 marketing quotas are not disapproved by pro-  
 14 ducers”.

15 (B) In subsection (a)(8), by striking “quota”.

16 (C) In subsection (d), by striking “quota” each  
 17 place it appears in paragraphs (1)(B) and (2)(A).

18 **SEC. 202. REPEAL OF RELATED PROVISIONS.**

19 (a) **PARITY PRICE SUPPORT.**—Section 101 of the Ag-  
 20 ricultural Act of 1949 (7 U.S.C. 1441) is amended—

21 (1) in the first sentence of subsection (a), by  
 22 striking “tobacco (except as otherwise provided here-  
 23 in), corn” and inserting “corn”;

24 (2) by striking subsection (c);

25 (3) in subsection (d)(3)—

1 (A) by striking “, except tobacco,”; and

2 (B) by striking “and no price support shall  
3 be made available for any crop of tobacco for  
4 which marketing quotas have been disapproved  
5 by producers;”; and

6 (4) by redesignating subsections (d) and (e) as  
7 subsection (c) and (d), respectively.

8 (b) DEFINITION OF BASIC AGRICULTURAL COM-  
9 MODITY.—Section 408(c) of the Agricultural Act of 1949  
10 (7 U.S.C. 1428(c)) is amended by striking “tobacco,”.

11 **SEC. 203. EFFECTIVE DATE.**

12 This title and the amendments made by this title  
13 shall apply with respect to the 2003 and subsequent to-  
14 bacco crops.

15 **TITLE III—TOBACCO**  
16 **PRODUCTION LICENSES**

17 **SEC. 301. DEFINITIONS OF HISTORIC TOBACCO PRODUCER**  
18 **AND LICENSED TOBACCO PRODUCER.**

19 In this title:

20 (1) The term “historic tobacco producer”  
21 means an owner, operator, landlord, tenant, or  
22 sharecropper who bore, individually or collectively,  
23 the risk of producing a crop of tobacco on a farm  
24 for the 2002 crop year.

1           (2) The term “licensed tobacco producer”  
2       means an owner, operator, landlord, tenant, or  
3       sharecropper who holds a license issued under this  
4       title—

5           (A) to plant a crop of tobacco on a farm  
6       in a specified county for the 2003 or a subse-  
7       quent crop year; and

8           (B) to harvest and market an authorized  
9       quantity of tobacco.

10 **SEC. 302. ANNUAL ESTIMATE OF TOBACCO PURCHASE IN-**  
11 **TENTIONS.**

12       (a) ANNUAL ESTIMATE.—Not later than February 1  
13 of each calendar year, the Secretary of Agriculture shall  
14 publish in the Federal Register an estimate of the quantity  
15 in pounds of each type of tobacco necessary—

16           (1) to satisfy domestic use and export needs  
17       during the next marketing year; and

18           (2) to maintain a reasonable reserve.

19       (b) RULES FOR ESTIMATE.—When making an esti-  
20 mate under subsection (a), the Secretary of Agriculture  
21 shall consider—

22           (1) the industry purchase estimates submitted  
23       under subsection (c);

24           (2) export estimates; and

25           (3) an appropriate reserve stock adjustment.

1       (c) INDUSTRY PURCHASE ESTIMATES.—Not later  
2 than December 1 of each calendar year with respect to  
3 Flue-cured tobacco, and January 15 of each calendar year  
4 with respect to Burley tobacco or other types of tobacco,  
5 each domestic manufacturer of cigarettes or other type of  
6 domestic tobacco-product manufacturer shall submit to  
7 the Secretary of Agriculture a statement, by kind, of the  
8 quantity of Flue-cured tobacco, Burley tobacco, and other  
9 types of tobacco that the manufacturer intends to pur-  
10 chase, directly or indirectly, on the United States auction  
11 markets or from licensed tobacco producers during the  
12 next marketing year.

13       (d) FAILURE TO SUBMIT, OR OVER-DECLARATION  
14 OF, PURCHASE INTENTIONS.—If a domestic manufacturer  
15 of cigarettes or other type of domestic tobacco-product  
16 manufacturer fails to submit to the Secretary of Agri-  
17 culture purchase intentions as required under subsection  
18 (c) for a marketing year, but subsequently purchases to-  
19 bacco on the United States auction markets or from li-  
20 censed tobacco producers during that marketing year, or  
21 if a domestic manufacturer of cigarettes or other type of  
22 domestic tobacco-product manufacturer over-estimates  
23 such purchase intentions by more than 5 percent, the do-  
24 mestic manufacturer of cigarettes or other type of domes-

1 tie tobacco-product manufacturer shall be liable for a civil  
 2 penalty up to an amount determined by multiplying—

3 (1) the quantity of tobacco involved in the viola-  
 4 tion; by

5 (2) price support rate for the type of tobacco  
 6 involved in effect under section 106 of the Agri-  
 7 culture Act of 1949 at the time of the violation.

8 (e) ENFORCEMENT.—The Secretary of Agriculture  
 9 may enforce subsection (d) in the courts of the United  
 10 States.

11 (f) CONSULTATION WITH TOBACCO ADVISORY  
 12 BOARD.—The Secretary of Agriculture shall prepare the  
 13 estimate under subsection (a) and otherwise carry out this  
 14 title in consultation with the Tobacco Advisory Board ap-  
 15 pointed under title IV.

16 **SEC. 303. NATIONAL TOBACCO MARKETING FACTOR.**

17 The national marketing factor for a type of tobacco  
 18 for a crop year shall be the ratio of—

19 (1) the aggregate quantity of that type of to-  
 20 bacco estimated by the Secretary of Agriculture  
 21 under section 302 to be necessary to satisfy domes-  
 22 tic consumption and exports of tobacco for the cor-  
 23 responding marketing year; to



1           (2) the estimated aggregate quantity of that  
2       type of tobacco to be produced in the United States  
3       for that year.

4 **SEC. 304. ISSUANCE OF TOBACCO PRODUCTION LICENSES.**

5       (a) INITIAL ISSUANCE TO HISTORIC TOBACCO PRO-  
6       DUCERS.—

7           (1) ISSUANCE.—

8           (A) ISSUANCE REQUIRED.—As soon as  
9       practicable after the date of the enactment of  
10      this Act, the Secretary of Agriculture shall  
11      issue to each historic tobacco producer a to-  
12      bacco production license for the purpose of en-  
13      suring sufficient production of each type of to-  
14      bacco to satisfy annual purchase intentions for  
15      that type of tobacco estimated under section  
16      302, but also preventing over-production of that  
17      type of tobacco.

18          (B) EXCEPTION.—The Secretary shall not  
19      issue a tobacco production license to an historic  
20      tobacco producer with respect to a kind of to-  
21      bacco if the historic tobacco producer agreed  
22      under subsection (e) of section 103 to perma-  
23      nently forgo the tobacco production license for  
24      that type of tobacco in exchange for additional  
25      transition payments under such section.

1           (2) TOBACCO PRODUCTION HISTORY.—The to-  
2       bacco production license issued to an historic to-  
3       bacco producer under paragraph (1) shall specify the  
4       tobacco production history of the producer for each  
5       type of tobacco for each county in which the pro-  
6       ducer bore, individually or collectively, the risk of  
7       producing a crop of tobacco on a farm in the county  
8       for the 2002 crop year. In the case of an historic to-  
9       bacco producer who bore 100 percent of the risk of  
10      producing a type of tobacco on a farm for the 2002  
11      crop year, the tobacco production history of the his-  
12      toric tobacco producer for that type of tobacco in a  
13      county shall be equal to the 2002 marketing and ef-  
14      fective quota of that type tobacco produced by the  
15      producer in the county for commercial use during  
16      the 2002 crop year. In the case of an historic to-  
17      bacco producer who bore less than 100 percent of  
18      the risk of production, the Secretary of Agriculture  
19      shall adjust the tobacco production history to reflect  
20      the percentage of risk that was borne by the pro-  
21      ducer.

22           (3) ADJUSTMENT AUTHORITY.—An historic to-  
23      bacco producer may petition the Secretary of Agri-  
24      culture to increase the tobacco production history  
25      determined under paragraph (2) for the producer for

1 a type of tobacco on the grounds that the producer's  
2 2002 production under-represents the producer's  
3 historic production of that type of tobacco.

4 (4) CONSOLIDATION OF COUNTIES.—If the ini-  
5 tial issuance of a tobacco production license to an  
6 historic tobacco producer for a type of tobacco would  
7 result in the producer receiving a license for that  
8 type of tobacco for more than one county, the pro-  
9 ducer may elect to consolidate the licenses in a sin-  
10 gle county in which the producer bore or shared in  
11 the risk of producing a crop of that type of tobacco  
12 for the 2002 crop year. The option to make this  
13 election shall be provided only once.

14 (b) SUBSEQUENT ISSUANCE.—

15 (1) IN GENERAL.—If a tobacco production li-  
16 cense is surrendered or revoked, the Secretary of  
17 Agriculture shall transfer the license and the cor-  
18 responding tobacco production history to beginning  
19 tobacco producers or licensed tobacco producers in  
20 the following order of preference:

21 (A) Producers in the same county as the  
22 county in which the tobacco production history  
23 was derived.

24 (B) Producers in the same State.

1 (C) Producers in counties in other States  
2 in which licensed tobacco producers are oper-  
3 ating.

4 (2) RESERVATION FOR BEGINNING PRO-  
5 DUCERS.—In all instances specified in subpara-  
6 graphs (A), (B), and (C) of paragraph (1), the Sec-  
7 retary shall reserve for beginning tobacco producers  
8 at least five percent of the tobacco production his-  
9 tory surrendered or revoked under this section.

10 (3) PRODUCERS WHO FORGO OBTAINING TO-  
11 BACCO PRODUCTION LICENSE.—The tobacco produc-  
12 tion history of those historic tobacco producers who  
13 agree under section 103(e) to permanently forgo the  
14 opportunity to obtain a tobacco production license  
15 under subsection (a) shall also be available to the  
16 Secretary for distribution as provided in paragraph  
17 (1).

18 (c) LIMITATIONS ON USE OF LICENSE.—

19 (1) IN GENERAL.—A tobacco production license  
20 specifying a particular type of tobacco and the coun-  
21 ty in which that type of tobacco may be grown may  
22 not be used as the basis to grow a different type of  
23 tobacco or to grow that type of tobacco in a different  
24 county.

1           (2) REVOCATION.—Any use of a tobacco pro-  
2       duction license contrary to this subsection shall re-  
3       sult in the revocation of the license.

4       (d) LIMITATIONS ON SALE, LEASE, OR TRANSFER OF  
5       LICENSE.—

6           (1) SALE PROHIBITED.—A tobacco production  
7       license and the corresponding tobacco production  
8       history may not be sold or leased.

9           (2)     TRANSFER     UNDER     LIMITED     CIR-  
10       CUMSTANCES.—A licensed tobacco producer may not  
11       transfer a tobacco production license and the cor-  
12       responding tobacco production history unless—

13                (A) in the case of a licensed tobacco pro-  
14       ducer who is in a partnership, the transfer is  
15       among the partners; or

16                (B) in the case of a licensed tobacco pro-  
17       ducer who is an individual, the transfer is made  
18       to the spouse, parent, brother, sister, or natural  
19       or adopted child of the licensed tobacco pro-  
20       ducer.

21           (3) REVOCATION.—Any sale, lease, or transfer  
22       of a tobacco production license or the corresponding  
23       tobacco production history contrary to this sub-  
24       section shall result in the revocation of the license.

1       (e) SURRENDER OR REVOCATION OF LICENSE FOR  
2 NON-USE.—

3           (1) SURRENDER.—A licensed tobacco producer  
4       may surrender a tobacco production license and the  
5       corresponding tobacco production history to the Sec-  
6       retary of Agriculture at any time.

7           (2) REVOCATION.—The Secretary of Agri-  
8       culture shall revoke the tobacco production license  
9       and the corresponding tobacco production history of  
10      a licensed tobacco producer if the licensed tobacco  
11      producer—

12           (A) fails to share, individually or collec-  
13      tively, in 100 percent of the risk of producing  
14      a crop of tobacco of the type specified in the to-  
15      bacco production license for any year; or

16           (B) fails to produce at least 75 percent of  
17      the quantity of that type of tobacco specified in  
18      the tobacco production license for two out of  
19      three years, unless that Secretary determines  
20      the failure was due to damaging weather or re-  
21      lated condition.

22           (3) ANNUAL MONITORING OF RISK.—The Sec-  
23      retary of Agriculture, acting through the Farm Serv-  
24      ice Agency, shall monitor at least five percent of all  
25      licensed tobacco producers annually to ensure that

1 the producers comply with the risk-sharing require-  
 2 ments of paragraph (2). The licensed tobacco pro-  
 3 ducers to be monitored in a given crop year under  
 4 the authority of this paragraph shall be selected at  
 5 random. Nothing in this paragraph prevents the  
 6 Secretary from instituting an investigation of a spe-  
 7 cific licensed tobacco producer if the Secretary has  
 8 reasonable cause to believe the producer is not com-  
 9 plying with such risk-sharing requirements.

10 **SEC. 305. ANNUAL AUTHORIZED TOBACCO PRODUCTION**  
 11 **UNDER TOBACCO PRODUCTION LICENSES.**

12 (a) NOTIFICATION OF LICENSED TOBACCO PRO-  
 13 DUCERS.—As soon as practicable after preparing the esti-  
 14 mate required by section 302 for a type of tobacco for  
 15 a marketing year, the Secretary of Agriculture shall notify  
 16 each licensed tobacco producer of that type of tobacco of  
 17 the authorized quantity of tobacco that the producer may  
 18 produce in a county in the corresponding crop year under  
 19 the tobacco production license.

20 (b) DETERMINATION OF AUTHORIZED PRODUCTION  
 21 LEVELS.—The authorized tobacco production level for a  
 22 licensed tobacco producer for a type of tobacco in a county  
 23 for a crop year is equal to the product of—

24 (1) the tobacco production history of the pro-  
 25 ducer for that type of tobacco in that county; and

1           (2) the national tobacco marketing factor for  
2           that year determined by the Secretary of Agriculture  
3           under section 303.

4           (c) EXCESS PRODUCTION.—Except as provided in  
5           subsection (e), if a licensed tobacco producer harvests and  
6           markets tobacco in excess of the quantity specified in the  
7           producer's tobacco production license or any other person  
8           produces tobacco without a tobacco production license, the  
9           licensed tobacco producer or other person shall be liable  
10          for a civil penalty up to an amount determined by multi-  
11          plying—

12                 (1) the quantity of tobacco involved in the viola-  
13          tion; by

14                 (2) price support rate for the type of tobacco  
15          involved in effect under section 106 of the Agri-  
16          culture Act of 1949 at the time of the violation.

17          (d) ENFORCEMENT.—The Secretary of Agriculture  
18          may enforce subsection (c) in the courts of the United  
19          States.

20          (e) LIMITED AUTHORITY TO EXCEED LICENSE.—If  
21          the Tobacco Advisory Board notifies the Secretary of Agri-  
22          culture that the actual production of a type of tobacco for  
23          a crop year will be less than 80 percent of the production  
24          authorized under all licenses issued for that type of to-  
25          bacco, the Secretary may authorize a licensed tobacco pro-



1 ducer of that type of tobacco to harvest and market to-  
 2 bacco in excess of the quantity specified in the producer's  
 3 tobacco production license. The Secretary shall establish  
 4 a mechanism under which a licensed tobacco producer may  
 5 apply for the authority to exceed the quantity specified  
 6 in the producer's license.

7 **SEC. 306. ASSESSMENT ON LICENSED TOBACCO PRO-**  
 8 **DUCERS FOR ADMINISTRATIVE COSTS.**

9 (a) ASSESSMENT.—Effective for the 2003 and subse-  
 10 quent marketing years for each type of tobacco covered  
 11 by this title, each licensed tobacco producer shall remit  
 12 to the Secretary a nonrefundable marketing assessment  
 13 in an amount determined by the Secretary that, in the  
 14 aggregate, will cover all administrative expenses incurred  
 15 by the Secretary and the Corporation in carrying out this  
 16 title.

17 (b) LIMITATION.—The amount of the assessment im-  
 18 posed under this section shall not exceed 1 cent for each  
 19 pound of covered tobacco produced.

20 **SEC. 307. TERMINATION OF MARKETING QUOTA PROGRAMS**  
 21 **AND REPEAL OF RELATED PROVISIONS.**

22 (a) TOBACCO CONTROL ACT.—The Act of April 25,  
 23 1936 (commonly known as the Tobacco Control Act; 7  
 24 U.S.C. 515–515k), is repealed.

1 (b) COMMODITY HANDLING ORDERS.—Section 8c(2)  
 2 of the Agricultural Adjustment Act (7 U.S.C. 608c(2)),  
 3 reenacted with amendments by the Agricultural Marketing  
 4 Agreement Act of 1937, is amended by striking “to-  
 5 bacco,”.

6 (c) PROCESSING TAX.—Section 9(b) of the Agricul-  
 7 tural Adjustment Act (7 U.S.C. 609(b)), reenacted with  
 8 amendments by the Agricultural Marketing Agreement  
 9 Act of 1937, is amended—

10 (1) in paragraph (2), by striking “tobacco,”;  
 11 and

12 (2) in paragraph (6)(B)(i), by striking “, or, in  
 13 the case of tobacco, is less than the fair exchange  
 14 value by not more than 10 per centum,”.

15 (d) BURLEY TOBACCO IMPORT REVIEW.—Section 3  
 16 of Public Law 98–59 (7 U.S.C. 625) is repealed.

17 (e) DECLARATION OF POLICY.—Section 2 of the Ag-  
 18 ricultural Adjustment Act of 1938 (7 U.S.C. 1282) is  
 19 amended by striking “tobacco,”.

20 (f) DEFINITIONS.—Section 301(b) of the Agricultural  
 21 Adjustment Act of 1938 (7 U.S.C. 1301(b)) is amended—

22 (1) in paragraph (3)—

23 (A) by striking subparagraph (C); and

24 (B) by redesignating subparagraph (D) as  
 25 subparagraph (C);

1 (2) in paragraph (6)(A), by striking “tobacco,”;

2 (3) in paragraph (7), by striking the following:

3 “Tobacco (flue-cured), July 1-June 30;

4 Tobacco (other than flue-cured), October 1-Sep-  
5 tember 30);”

6 (4) in paragraph (10)—

7 (A) by striking subparagraph (B); and

8 (B) by redesignating subparagraph (C) as  
9 subparagraph (B);

10 (5) in paragraph (11)(B), by striking “and to-  
11 bacco”;

12 (6) in paragraph (12), by striking “tobacco,”;

13 (7) in paragraph (14)—

14 (A) by striking “(A)” in subparagraph (A);

15 and

16 (B) by striking subparagraphs (B), (C),  
17 and (D);

18 (8) by striking paragraph (15);

19 (9) in paragraph (16)—

20 (A) by striking subparagraph (B); and

21 (B) by redesignating subparagraph (C) as  
22 subparagraph (B);

23 (10) by striking paragraph (17); and

24 (11) by redesignating paragraph (16) as para-  
25 graph (15).

1       (g) PARITY PAYMENTS.—Section 303 of the Agricul-  
2 tural Adjustment Act of 1938 (7 U.S.C. 1303) is amended  
3 in the first sentence by striking “rice, or tobacco” and  
4 inserting “or rice”.

5       (h) MARKETING QUOTAS.—Part I of subtitle B of  
6 title III of the Agricultural Adjustment Act of 1938 (7  
7 U.S.C. 1311 et seq.) is repealed.

8       (i) ADMINISTRATIVE PROVISIONS.—Section 361 of  
9 the Agricultural Adjustment Act of 1938 (7 U.S.C. 1361)  
10 is amended by striking “tobacco,”.

11       (j) ADJUSTMENT OF QUOTAS.—Section 371 of the  
12 Agricultural Adjustment Act of 1938 (7 U.S.C. 1371) is  
13 amended—

14           (1) in the first sentence of subsection (a) by  
15 striking “, rice, or tobacco” and inserting “or rice”;  
16 and

17           (2) in the first sentence of subsection (b), by  
18 striking “, rice, or tobacco” and inserting “or rice”.

19       (k) REPORTS AND RECORDS.—Section 373 of the Ag-  
20 ricultural Adjustment Act of 1938 (7 U.S.C. 1373) is  
21 amended—

22           (1) by striking “rice, or tobacco” each place it  
23 appears in subsections (a) and (b) and inserting “or  
24 rice”; and

25           (2) in subsection (a)—

1 (A) in the first sentence by striking “all  
 2 persons engaged in the business of redrying,  
 3 prizing, or stemming tobacco for producers,”;  
 4 and

5 (B) in the last sentence by striking “\$500”  
 6 and all that follows through the period at the  
 7 end of the sentence and inserting “\$500.”.

8 (l) REGULATIONS.—Section 375(a) of the Agricul-  
 9 tural Adjustment Act of 1938 (7 U.S.C. 1375(a)) is  
 10 amended by striking “peanuts, or tobacco” and inserting  
 11 “or peanuts”.

12 (m) EMINENT DOMAIN.—Section 378 of the Agricul-  
 13 tural Adjustment Act of 1938 (7 U.S.C. 1378) is amend-  
 14 ed—

15 (1) in the first sentence of subsection (c) by  
 16 striking “and tobacco” and inserting “cotton”; and

17 (2) by striking subsections (d), (e), and (f).

18 (n) BURLEY TOBACCO FARM RECONSTITUTION.—  
 19 Section 379 of the Agricultural Adjustment Act of 1938  
 20 (7 U.S.C. 1379) is amended—

21 (1) in subsection (a)—

22 (A) by striking “(a)”; and

23 (B) in paragraph (6) by striking “, but  
 24 this clause (6) shall not be applicable in the  
 25 case of burley tobacco”; and

1 (2) by striking subsections (b) and (c).

2 (o) ACREAGE-POUNDAGE QUOTAS.—Section 4 of the  
3 Act of April 16, 1955 (Public Law 89–12; 7 U.S.C. 1314c  
4 note), is repealed.

5 (p) BURLEY TOBACCO ACREAGE ALLOTMENTS.—  
6 The Act of July 12, 1952 (7 U.S.C. 1315), is repealed.

7 (q) TRANSFER OF ALLOTMENTS.—Section 703 of the  
8 Food and Agriculture Act of 1965 (7 U.S.C. 1316) is re-  
9 pealed.

10 (r) ADVANCE RECOURSE LOANS.—Section  
11 13(a)(2)(B) of the Food Security Improvements Act of  
12 1986 (7 U.S.C. 1433c–1(a)(2)(B)) is amended by striking  
13 “tobacco and”.

14 (s) TOBACCO FIELD MEASUREMENT.—Section 1112  
15 of the Omnibus Budget Reconciliation Act of 1987 (Public  
16 Law 100–203) is amended by striking subsection (c).

17 (t) LIABILITY.—The amendments made by this sec-  
18 tion shall not affect the liability of any person under any  
19 provision of law in effect before the amendments take ef-  
20 fect as provided under subsection (u).

21 **SEC. 308. EFFECTIVE DATE.**

22 This title and the amendments made by this title  
23 shall apply with respect to the 2003 and subsequent to-  
24 bacco crops.

1     **TITLE IV—TOBACCO ADVISORY**  
2                     **BOARD**

3     **SEC. 401. ESTABLISHMENT AND DUTIES OF TOBACCO ADVI-**  
4                     **SORY BOARD.**

5             (a) ESTABLISHMENT.—The Secretary of Agriculture  
6 shall establish a permanent advisory board in the Depart-  
7 ment of Agriculture to be known as the Tobacco Advisory  
8 Board.

9             (b) MEMBERS.—The Tobacco Advisory Board shall  
10 consist of 12 appointed by the Secretary of Agriculture  
11 as follows:

12                 (1) Three licensed tobacco producers of Flue-  
13 cured tobacco.

14                 (2) Three licensed tobacco producers of Burley  
15 tobacco.

16                 (3) One licensed tobacco producer of dark-type  
17 tobacco.

18                 (4) One representative of United States ciga-  
19 rette manufacturers.

20                 (5) One representative of United States moist  
21 snuff manufacturers.

22                 (6) One dealer.

23                 (7) One representative of Flue-cured tobacco  
24 marketing facilities.

1           (8) One representative of Burley tobacco mar-  
2       keting facilities.

3       (c) NON-VOTING MEMBERS.—The Tobacco Advisory  
4 Board shall also have the following non-voting members:

5           (1) The Secretary of Agriculture, or an officer  
6       or employee of the Department of Agriculture.

7           (2) A tobacco analyst of the Department of Ag-  
8       riculture, appointed by the Secretary of Agriculture.

9           (3) The United States Trade Representative, or  
10      the designee of the United States Trade Representa-  
11      tive.

12          (4) One representative from a college or univer-  
13      sity in a predominately Flue-cured tobacco pro-  
14      ducing State.

15          (5) One representative from a college or univer-  
16      sity in a predominately Burley tobacco producing  
17      State.

18      (d) DUTIES.—The Tobacco Advisory Board shall be  
19      responsible for—

20          (1) making recommendations for modifications  
21      of the tobacco price support program under section  
22      106 of the Agriculture Act of 1949;

23          (2) making recommendations for modifications  
24      of the tobacco production license program under title  
25      III;



1           (3) determining adequate reserve stock levels  
2       for each type of tobacco;

3           (4) conducting oversight regarding tobacco mar-  
4       keting issues, such as opening sales dates, marketing  
5       regulations, and grading fees; and

6           (5) making recommendations regarding a sim-  
7       plification and reform of the grading system for to-  
8       bacco, which the Secretary of Agriculture is author-  
9       ized to implement.

10 **TITLE V—ASSISTANCE TO TO-**  
11 **BACCO-DEPENDENT COMMU-**  
12 **NITIES**

13 **SEC. 501. CENTER FOR TOBACCO-DEPENDENT COMMU-**  
14 **NITIES.**

15       (a) FINDINGS.—The Congress finds the following:

16           (1) The economies of many local communities  
17       are dependent on tobacco production.

18           (2) Many tobacco-producing communities are  
19       facing significant challenges in developing non-to-  
20       bacco income, and remain therefore quite dependent  
21       on tobacco and vulnerable to changes in the tobacco-  
22       growing industry.

23           (3) Greater analysis and study is needed of eco-  
24       nomic conditions in these communities in order to  
25       gain critical information, including identification of

1 the interconnections among various tobacco-related  
2 activities, the degree to which the economic base of  
3 these communities is diversified, and the extent to  
4 which these communities are dependent on other de-  
5 clining economic sectors.

6 (b) CORPORATION ESTABLISHED.—There is author-  
7 ized to be established a nonprofit corporation, to be known  
8 as the “Center for Tobacco-Dependent Communities”,  
9 which will not be an agency or establishment of the United  
10 States Government. The Center shall be subject to the  
11 provisions of this section, and (to the extent consistent  
12 with this section) to the laws and regulations applicable  
13 to nonprofit corporations in the State in which the cor-  
14 poration is established.

15 (c) BOARD OF DIRECTORS.—

16 (1) The Center shall have a Board of Directors  
17 consisting of 7 members. Six of the members of the  
18 Board shall be appointed by the President, by and  
19 with the advice and consent of the Senate, and such  
20 members shall appoint the Center’s Executive Direc-  
21 tor, who shall also be a member of the Board. No  
22 more than 3 of the 6 members appointed by the  
23 President may be members of the same political  
24 party.

1           (2) The 6 members of the Board appointed by  
2           the President shall be citizens of the United States  
3           who have knowledge and experience regarding the  
4           matters for which the Center is responsible, and who  
5           are eminent in issues related to rural development  
6           (including small-crop agriculture; entrepreneurial ac-  
7           tivity; and industrial, small business and community  
8           development).

9           (3) The members of the initial Board of Direc-  
10          tors shall serve as incorporators and shall take what-  
11          ever actions are necessary to establish the Center.

12          (4) The term of office of each member of the  
13          Board appointed by the President shall be 4 years,  
14          except that of the members initially so appointed, 3  
15          members shall serve for a 2-year term. Any member  
16          whose term has expired may serve until such mem-  
17          ber's successor has taken office, or until the end of  
18          the calendar year in which such member's term has  
19          expired, whichever is earlier. Any member appointed  
20          to fill a vacancy occurring prior to the expiration of  
21          the term for which such member's predecessor was  
22          appointed shall be appointed for the remainder of  
23          such term. No member of the Board shall be eligible  
24          to serve in excess of 2 consecutive full terms.

1           (5) Any vacancy in the Board shall not affect  
2           its power, but shall be filled in the manner con-  
3           sistent with this section.

4           (6) Members of the Board shall attend not less  
5           than 50 percent of all duly convened meetings of the  
6           Board in any calendar year. A member who fails to  
7           meet the requirement of the preceding sentence shall  
8           forfeit membership, and the President shall appoint  
9           a new member to fill such vacancy not later than 30  
10          days after such vacancy is determined by the Chair-  
11          man of the Board.

12          (7) Members of the Board shall annually elect  
13          1 of their members to be Chair and elect 1 or more  
14          of their members as a Vice Chair or Chairs. The  
15          members of the Board shall not, by reason of such  
16          membership, be officers or employees of the United  
17          States. Members of the Board shall, while attending  
18          meetings of the Board or while engaged in duties re-  
19          lated to such meetings or other activities of the  
20          Board pursuant to this section, be entitled to receive  
21          compensation at the rate of \$150 per day, including  
22          traveltime. No Board member shall receive com-  
23          pensation of more than \$10,000 in any fiscal year.  
24          While away from their homes or regular places of

1 business, Board members shall be allowed travel and  
2 actual, reasonable, and necessary expenses.

3 (8) All meetings of the Board, including any  
4 committee of the Board, shall be open to the public.

5 (d) OFFICERS AND EMPLOYEES.—

6 (1) The Center shall have a President, and such  
7 other officers as may be named and appointed by  
8 the Board for terms and at rates of compensation  
9 fixed by the Board. No officer or employee of the  
10 Corporation may be compensated by the Corporation  
11 at an annual rate of pay which exceeds the rate of  
12 basic pay in effect from time to time for level I of  
13 the Executive Schedule under section 5312 of title  
14 5, United States Code. No individual other than a  
15 citizen of the United States may be an officer of the  
16 Center. No officer of the Center, other than the  
17 Chair or a Vice Chair, may receive any salary or  
18 other compensation (except for compensation for  
19 services on boards of directors of other organizations  
20 that do not receive funds from the Center, on com-  
21 mittees of such boards, and in similar activities for  
22 such organizations) from any sources other than the  
23 Center for services rendered during the period of his  
24 or her employment by the Center. Service by any of-  
25 ficer on boards of directors of other organizations,

1 on committees of such boards, and in similar activi-  
2 ties for such organizations shall be subject to annual  
3 advance approval by the Board and subject to the  
4 provisions of the Center's Statement of Ethical Con-  
5 duct. All officers shall serve at the pleasure of the  
6 Board.

7 (2) Except as provided in subsection (c)(1), no  
8 political test or qualification shall be used in select-  
9 ing, appointing, promoting, or taking other per-  
10 sonnel actions with respect to officers, agents, and  
11 employees of the Center.

12 (e) NONPROFIT AND NONPOLITICAL NATURE OF THE  
13 CENTER.—

14 (1) The Center shall have no power to issue any  
15 shares of stock, or to declare or pay any dividends.

16 (2) No part of the income or assets of the Cen-  
17 ter shall inure to the benefit of any director, officer,  
18 employee, or any other individual except as salary or  
19 reasonable compensation for services.

20 (3) The Center may not contribute to or other-  
21 wise support any political party or candidate for  
22 elective public office.

23 (f) PURPOSES AND ACTIVITIES OF THE CENTER.—

24 (1) In order to achieve the objectives and to  
25 carry out the purposes of this section, the Center

1 shall provide economic and community development  
2 assistance for tobacco communities to assist them in  
3 making the transition from tobacco-based economies.  
4 The primary activities of the Center shall be agricul-  
5 tural and entrepreneurial, and shall include outreach  
6 and education to tobacco quota owners, growers and  
7 others (including small communities) with limited  
8 ability to obtain access to current economic develop-  
9 ment resources. In particular, the Center shall pro-  
10 vide assistance to tobacco-producing communities  
11 identified by the Economic Research Service within  
12 the Department, with emphasis on those commu-  
13 nities that are especially dependent on tobacco pro-  
14 duction for the generation of revenue.

15 (2) The Center is authorized to—

16 (A) provide communities and producers  
17 with targeted technical assistance;

18 (B) convene meetings and conduct work-  
19 shops and conferences;

20 (C) serve as a clearinghouse for exchange  
21 of information regarding best industry prac-  
22 tices;

23 (D) provide research and policy develop-  
24 ment activities;

1           (E) serve as an advocate for communities  
2           making the transition from tobacco-based  
3           economies;

4           (F) make grants to individuals or entities,  
5           including challenge grants, community mini-  
6           grants, technical assistance grants and grants  
7           for pilot projects and demonstrations;

8           (G) hire or accept the voluntary services of  
9           consultants, experts, advisory boards, and pan-  
10          els to aid the Center in carrying out the pur-  
11          poses of this section;

12          (H) accept bequests, donations, and other  
13          forms of assistance; and

14          (I) take such other actions as may be nec-  
15          essary to accomplish the purposes set forth in  
16          this section.

17          (3) Nothing contained in paragraph (2) shall be  
18          construed to commit the Federal Government to pro-  
19          vide any sums for the payment of any obligation of  
20          the Center.

21          (4) To carry out the foregoing purposes and en-  
22          gage in the foregoing activities, the Center shall  
23          have the usual powers conferred upon a nonprofit  
24          corporation by applicable laws and regulations of the  
25          State in which the corporation is established, except



1 that the Center is prohibited from owning or oper-  
2 ating any tobacco-related interest.

3 (g) ANNUAL REPORT.—

4 (1) The Center shall submit an annual report  
5 for the preceding fiscal year ending September 30 to  
6 the President for transmittal to the Congress on or  
7 before the 15th day of May of each year. The report  
8 shall include—

9 (A) a comprehensive and detailed report of  
10 the Center's operations, activities, financial con-  
11 dition, and accomplishments under this section  
12 and such recommendations as the Center con-  
13 siders appropriate; and

14 (B) a listing of each organization that re-  
15 ceives a grant from the Center, the purpose of  
16 such grant, and the amount of each such grant.

17 (2) The officers and directors of the Center  
18 shall be available to testify before appropriate com-  
19 mittees of the Congress with respect to such report,  
20 the report of any audit made by the Comptroller  
21 General of the United States pursuant to this sec-  
22 tion, or any other matter which such committees  
23 may determine.

24 (h) AUTHORIZATION OF APPROPRIATIONS.—There is  
25 authorized to be appropriated to the Secretary of Agri-

1 culture, from funds derived from the user fees imposed  
2 under section 104, \$5,000,000 for each of the fiscal years  
3 2003 through 2013 to provide funds for the operations  
4 and activities of the Center. Funds so appropriated shall  
5 remain available until expended. The Corporation shall es-  
6 tablish an annual budget for use in allocating amounts  
7 made available to the Center under this section.

8 (i) FINANCIAL MANAGEMENT AND RECORDS.—

9 (1)(A) The accounts of the Center shall be au-  
10 dited annually in accordance with generally accepted  
11 auditing standards by independent certified public  
12 accountants or independent licensed public account-  
13 ants certified or licensed by a regulatory authority of  
14 a State or other political subdivision of the United  
15 States. The audits shall be conducted at the place or  
16 places where the accounts of the Center are normally  
17 kept. All books, accounts, financial records, reports,  
18 files, and all other papers, things, or property be-  
19 longing to or in use by the Center and necessary to  
20 facilitate the audits shall be made available to the  
21 person or persons conducting the audits; and full fa-  
22 cilities for verifying transactions with the balances  
23 or securities held by depositories, fiscal agents and  
24 custodians shall be afforded to such person or per-  
25 sons.

1           (B) The report of each such independent audit  
2       shall be included in the annual report required by  
3       this subsection. The audit report shall set forth the  
4       scope of the audit and include such statements as  
5       are necessary to present fairly the Center's assets  
6       and liabilities, surplus or deficit, with an analysis of  
7       the changes therein during the year, supplemented  
8       in reasonable detail by a statement of the Center's  
9       expenses during the year, and a statement of the  
10      sources and application of funds, together with the  
11      independent auditor's opinion of such statements.

12           (2)(A) The financial transactions of the Center  
13      for any fiscal year during which Federal funds are  
14      available to finance any portion of its operations  
15      may be audited by the General Accounting Office in  
16      accordance with the principles and procedures appli-  
17      cable to commercial corporate transactions and  
18      under such rules and regulations as may be pre-  
19      scribed by the Comptroller General of the United  
20      States. Any such audit shall be conducted at the  
21      place or places where accounts of the Center are  
22      normally kept. The representative of the General Ac-  
23      counting Office shall have access to all books, ac-  
24      counts, records, reports, files, and all other papers,  
25      things, or property belonging to or in use by the

1 Center pertaining to its financial transactions and  
2 necessary to facilitate the audit, and they shall be  
3 afforded full facilities for verifying transactions with  
4 the balances or securities held by depositories, fiscal  
5 agents, and custodians. All such books, accounts,  
6 records, reports, files, papers and property of the  
7 Center shall remain in possession and custody of the  
8 Center.

9 (B) A report of each such audit shall be made  
10 by the Comptroller General to the Congress. The re-  
11 port to the Congress shall contain such comments  
12 and information as the Comptroller General may  
13 deem necessary to inform Congress of the financial  
14 operations and condition of the Center, together  
15 with such recommendations with respect thereto as  
16 the Comptroller General may consider advisable. The  
17 report shall also show specifically any program, ex-  
18 penditure, or other financial transaction or under-  
19 taking observed in the course of the audit, which, in  
20 the opinion of the Comptroller General, has been  
21 carried on or made without authority of law. A copy  
22 of each report shall be furnished to the President, to  
23 the Secretary, and to the Center at the time sub-  
24 mitted to the Congress.

1           (3)(A) Not later than 1 year after the date of  
2           enactment of this Act, the Center, in consultation  
3           with the Comptroller General, and as appropriate  
4           with others, shall develop accounting principles  
5           which shall be used uniformly by all individuals and  
6           entities receiving funds under this section, taking  
7           into account organizational differences among var-  
8           ious categories of such entities. Such principles shall  
9           be designed to account fully for all funds received  
10          and expended by such entities under this section.

11          (B) Each individual and entity receiving funds  
12          under this section shall be required—

13               (i) to keep its books, records, and accounts  
14               in such form as may be required by the Center;

15               (ii)(I) to undergo a biennial audit by inde-  
16               pendent certified public accountants or inde-  
17               pendent licensed public accountants certified or  
18               licensed by a regulatory authority of a State,  
19               which audit shall be in accordance with auditing  
20               standards developed by the Center, in consulta-  
21               tion with the Comptroller General; or

22               (II) to submit a financial statement in lieu  
23               of the audit required by subclause (I) if the  
24               Center determines that the cost burden of such

1           audit on such entity is excessive in light of the  
2           financial condition of such entity; and

3           (iii) to furnish biennially to the Center a  
4           copy of the audit report required pursuant to  
5           clause (ii), as well as such other information re-  
6           garding finances (including an annual financial  
7           report) as the Center may require.

8           (C) Any recipient of assistance by grant  
9           under this section shall keep such records as  
10          may be reasonably necessary to disclose fully  
11          the amount and the disposition by such recipi-  
12          ent of such assistance, the total cost of the  
13          project or undertaking in connection with which  
14          such assistance is given or used, and the  
15          amount and nature of that portion of the cost  
16          of the project or undertaking supplied by other  
17          sources, and such other records as will facilitate  
18          an effective audit.

19          (D) The Center or any of its duly author-  
20          ized representatives shall have access to any  
21          books, documents, papers, and records of any  
22          recipient of assistance for the purpose of audit-  
23          ing and examining all funds received or ex-  
24          pended by the recipient under this section. The  
25          Comptroller General of the United States or

1           any duly authorized representatives of the  
2           Comptroller General also shall have access to  
3           such books, documents, papers, and records for  
4           the purpose of auditing and examining all funds  
5           received or expended under this section during  
6           any fiscal year for which Federal funds are  
7           available to the Center.

8           (4) The Center shall maintain the information  
9           described in paragraph (3) at its offices for public  
10          inspection and copying for at least 3 years, accord-  
11          ing to such reasonable guidelines as the Center may  
12          issue. This public file shall be updated regularly.

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